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11
 12 IN THE UNITED STATES DISTRICT COURT
 13
 14 FOR THE EASTERN DISTRICT OF CALIFORNIA
 15
 16 CIVIL DIVISION

17
 18 FREEDOM FROM RELIGION)
 19 FOUNDATION, INC.; PAUL STOREY;)
 20 BILLY FERGUSON; KAREN)
 21 BUCHANAN; JOSEPH MORROW;)
 22 ANTHONY G. ARLEN; ELISABETH)
 23 STEADMAN; CHARLES AND)
 24 COLLETTE CRANNELL; MIKE)
 25 OSBORNE; KRISTI CRAVEN;)
 26 WILLIAM M. SHOCKLEY;)
 27 PAUL ELLCESSOR; JOSEPH RITTELL;)
 28 WENDY CORBY; PAT KELLEY;)
 29 CAREY GOLDSTIEN; DEBORA SMITH;)
 30 KATHY FIELDS; RICHARD MOORE;)
 31 SUSAN ROBINSON; AND)
 32 KEN NAHIGIAN,)

Civil No. 2:09-CV-02894-WBS-DAD

**PLAINTIFFS' MEMORANDUM OF
 POINTS AND AUTHORITIES IN
 OPPOSITION TO SELVI
 STANISLAUS' MOTION TO
 DISMISS**

Date: May 10, 2010
 Time: 1:00 p.m.
 Courtroom: 5
 Judge: The Hon. William B. Shubb
 Trial Date: Net yet set.
 Action Filed: October 16, 2010

33)
34 Plaintiffs,)

35)
36 v.)

37)
 38 TIMOTHY GEITHNER, in his official)
 39 capacity as Secretary of the United States)
 40 Department of the Treasury; DOUGLAS)
 41 SHULMAN, in his official capacity as)
 42 Commissioner of the Internal Revenue)
 43 Service; and SELVI STANISLAUS, in her)
 44 official capacity as Executive Officer of)
 45 the California Franchise Tax Board,)

46)
47 Defendants.)
48)

1 **I. INTRODUCTION.**

2 Sections 17131.6 and 17280(d)(2) of the California Revenue and Taxation Code
3 are taxing and spending measures under California law. These provisions of the Taxation
4 Code violate the Establishment Clause because they provide preferential tax benefits to
5 ministers, comparable to §§107 and 265(a)(6) of the Internal Revenue Code. Church
6 ministers can pay virtually all of their housing costs with tax-free dollars, but other
7 taxpayers, like the plaintiffs, do not receive these benefits.

8 The plaintiffs have standing to proceed in federal court to challenge state taxing
9 and spending measures that favor religion, under Flast v. Cohen, 392 U.S. 83 (1968).
10 The California Revenue and Taxation Code undisputedly was enacted pursuant to the
11 taxing and spending authority of the California State Legislature, and the preferential tax
12 breaks of §§17131.6 and 17280(d)(2) provide a much valued benefit to churches and
13 ministers, which is not available to the plaintiff-taxpayers.

14 Preferential tax benefits provided to religion violate the Establishment Clause.
15 The Supreme Court has consistently refused to allow government to preferentially favor
16 religion with tax breaks that are not generally available to other taxpayers, as recognized
17 in Texas Monthly v. Bullock, 489 U.S. 1 (1989).

18 Tax-free housing for ministers is not justifiable as an accommodation of religion,
19 nor does the defendant Stanislaus make any fact-based argument that §§17131.6 and
20 17280(d)(2) were enacted to abate any perceived entanglement. Stanislaus makes a
21 conclusory comment that these provisions are justified as accommodations to religion,
22 but she provides no explanation as to how that is even theoretically the case. Stanislaus
23 also advances no hint of evidence that the California Legislature acted with the purpose

1 or intent to accommodate a government-imposed burden on the free exercise rights of
2 ministers.

3 Stanislaus does not dispute that the California Revenue and Taxation Code
4 provides lucrative tax benefits to ministers that are not neutrally available to other
5 taxpayers, as prohibited by the decision in Texas Monthly. Stanislaus, in fact,
6 acknowledges that §17131.6 "creates a state tax exemption from gross income for a
7 minister's home rental allowance that is analagous to the federal exemption created by
8 §107(2)." (Stanislaus Memorandum at 4.) As discussed in Plaintiffs' Memorandum
9 Opposing the United States' Motion to Dismiss, the income tax exemption for cash
10 housing allowances paid to ministers is only available to clergy-taxpayers; no exemption
11 is allowed to non-clergy taxpayers for cash housing allowances, even if provided for the
12 "convenience of the employer."

13 Stanislaus similarly concedes that §17280(d)(2) "creates a mortgage interest and
14 real property tax deduction for ministers without regard to whether the taxpayer receives
15 a parsonage allowance that is excludable from gross income," comparable to the federal
16 exemption provided by Internal Revenue Code §265(a)(6). (Stanislaus Memorandum at
17 4.) This deduction for mortgage interest and real estate taxes also is not available under
18 California law to non-clergy taxpayers.

19 The plaintiffs incorporate herein the arguments from their Memorandum
20 Opposing the United States' Motion to Dismiss, including arguments relating to taxpayer
21 standing and arguments as to the unconstitutionality of preferential tax breaks for
22 ministers. The plaintiffs also oppose Stanislaus' Motion to Dismiss for the additional
23 reasons stated herein.

1 **II. RELEVANT STATUTES.**

2 The plaintiffs challenge California Revenue and Taxation Code §17131.6, which
3 provides an exemption for cash housing allowances paid by churches to ministers of the
4 gospel. This Code provision creates a state tax exemption that is analagous to the federal
5 exemption created by Internal Revenue Code §107(2). The exemption for cash housing
6 allowances is provided only to ministers.

7 The plaintiffs further challenge §17280(d)(2) of the California Revenue and
8 Taxation Code, which allows ministers to deduct mortgage interest and real estate taxes
9 from their taxable income when the interest is paid with a housing allowance that is
10 already tax-exempt. Other taxpayers cannot deduct mortgage interest and real estate
11 taxes paid with tax-exempt income.

12 **III. SOVEREIGN IMMUNITY DOES NOT BAR PLAINTIFFS'**
13 **CLAIM FOR PROSPECTIVE INJUNCTIVE RELIEF.**

14 Stanislaus mistakenly claims sovereign immunity as a bar to plaintiffs' claims.
15 She ignores that the plaintiffs seek prospective injunctive relief against a continuing
16 violation of the United States Constitution, which claims are not barred by sovereign
17 immunity.
18

19 Stanislaus acknowledges in her "Statement Of The Case" that "by their
20 Complaint, Plaintiffs seek declaratory and injunctive relief against Stanislaus on the
21 grounds that her enforcement of §§17131.6 and 17280(d)(2) constitutes a continuing
22 violation of federal law." (Stanislaus Memorandum at 3.) Stanislaus further recognizes
23 that plaintiffs allege that her enforcement of the referenced California Statutes violates
24 "the Establishment Clause of the First Amendment to the United States Constitution and
25 . . . the Establishment Clause of the California Constitution and the No Aid Provision of
26 the California Constitution." (Stanislaus Memorandum at 3.)

1 Although the Eleventh Amendment generally prohibits suits against states in both
2 law and equity, a plaintiff may nonetheless maintain a federal action to compel a state
3 official's prospective compliance with federal law. Independent Living Center of
4 Southern California v. Maxwell-Jolly, 572 F.3d 644, 660 (9th Cir. 2009), citing Ex parte
5 Young, 209 U.S. 123, 156 (1908). In Ex parte Young, the Supreme Court concluded that
6 "the State has no power to impart to [its officer] any immunity from responsibility to the
7 supreme authority of the United States." Id at 160. See also Quern v. Jordan, 440 U.S.
8 332, 337 (1979). As a result, a court may enter an injunction "even if the state's
9 compliance will have an ancillary effect on the state treasury." Independent Living, 572
10 F.3d at 660.

11 The Ex parte Young exception to sovereign immunity applies to suits "seeking
12 injunctive relief against state officers to force them to adhere to the Constitution." Seven
13 Up Pete Venture v. Schweitzer, 523 F.3d 948, 956 (9th Cir. 2008). The applicability of
14 the Ex parte Young exception turns on whether the plaintiffs' actions seek prospective
15 relief. "In determining whether the doctrine of Ex parte Young avoids an Eleventh
16 Amendment bar to suit, a court need conduct only a straightforward inquiry into whether
17 the complaint (1) alleges an ongoing violation of federal law; and (2) seeks relief
18 properly characterized as prospective." Id, quoting Verizon Md., Inc. v. Public Service
19 Commission, 535 U.S. 635, 645 (2002).

20 The Ex parte Young exception to sovereign immunity applies to suits against state
21 officials in their official capacity, such as in this case. "Sovereign immunity does not bar
22 suits for prospective injunctive relief against individual state officials acting in their
23 official capacity." Pittman v. Oregon, 509 F.3d 1065, 1071 (9th Cir. 2007). See also

1 Hydrick v. Hunter, 500 F.3d 978, 986-987 (9th Cir. 2007) (suits for injunctive or
2 declaratory relief do not violate the Eleventh Amendment under Ex parte Young).

3 **IV. THE PLAINTIFFS HAVE STANDING TO CHALLENGE**
4 **TAX BREAKS THAT ARE PREFERENTIALLY PROVIDED**
5 **TO MINISTERS OF THE GOSPEL AND WHICH ARE**
6 **NOT NEUTRALLY AND GENERALLY AVAILABLE TO**
7 **OTHER TAXPAYERS, INCLUDING THE PLAINTIFFS.**
8

9 Stanislaus argues simply that the plaintiffs lack taxpayer standing because their

10 Complaint allegedly is "devoid of any allegation of an expenditure of public funds
11 sufficiently related to their constitutional claims." (Stanislaus Memorandum at 9.)

12 Stanislaus relies upon the Ninth Circuit's decision from 1991 in Cammack v. Waihee, 932
13 F.2d 765 (9th Cir. 1991), holding that state and municipal taxpayers have standing to
14 challenge the expenditure of tax revenues on paid leave days for the Good Friday
15 holiday.

16 The Cammack decision does not preclude standing in this case, as made clear by
17 more recent Ninth Circuit decisions. In Winn v. Arizona Christian School Tuition
18 Organization, 562 F.3d 1002 (9th Cir. 2009), the Ninth Circuit expressly recognized that
19 tax exemptions, deductions, credits, etc., effectively operate as religious subsidies every
20 bit as much as direct grants. Although Stanislaus ignores the Winn decision, its rationale
21 is nonetheless compelling.

22 The principles governing state taxpayer standing are the same as for determining
23 federal taxpayer standing. See Daimler Chrysler Corp. v. Cuno, 547 U.S. 332 (2006).
24 See also Arakaki v. Lingle, 477 F.3d 1048, 1062 (9th Cir. 2007). Under the general rule
25 applicable to both state and federal taxpayer suits, individuals generally do not have
26 standing solely because they are taxpayers. Winn, 562 F.3d at 1008. The Supreme

1 Court, however, has long recognized an exception to the general rule when a plaintiff
2 contends that legislative taxing and spending measures violate the Establishment Clause.

3 The Winn decision supports plaintiffs' standing to challenge Tax Code infirmities.
4 The Ninth Circuit held in Winn that "because plaintiffs have alleged that the State has
5 used its tax and spending power to advance religion in violation of the Establishment
6 Clause, we hold that they have standing under Article III to challenge the application of
7 Section 1089 [legislative tax credit measure]." Id at 1008. The Court rejected claims that
8 a tax credit program does not involve any "expenditure" of public funds. The Winn court
9 rejected this argument based on reasoning relevant to the present case:

10 The Supreme Court has recognized that State tax policies such as tax
11 deductions, tax exemptions and tax credits are means of channeling state
12 assistance to private organizations, which can have an economic effect
13 comparable to that of aid given directly to the organization. Mueller v.
14 Allen, 463 U.S. 388, 399, 103 S. Ct. 3062, 77 L. Ed. 2d 721 (1983). The
15 Court has therefore refused to make artificial distinctions between grants
16 to religious organizations and tax programs that confer special benefits on
17 religious organizations, particularly tax credits such as the one challenged
18 here. As the Court noted, "for purposes of determining whether such aid
19 has the effect of advancing religion," it makes no difference whether the
20 qualifying individual "receives an actual cash payment . . . or is allowed to
21 reduce . . . the sum he would otherwise be obliged to pay over to the
22 state." Committee for Public Education and Religious Liberty v. Nyquist,
23 413 U.S. 756, 790-91 93 S. Ct. 2955, 37 L. Ed. 2d 948 (1973). In either
24 case, "the money involved represents a charge made upon the state for the
25 purpose of religious education." Id at 791.

26
27 The Ninth Circuit further recognized in Winn that "the Supreme Court has
28 repeatedly decided Establishment Clause challenges brought by state taxpayers against
29 state tax credits, tax deductions and tax exemption policies, without ever suggesting that
30 such taxpayers lacked Article III standing." Winn, 562 F.3d at 1010. By contrast,
31 Stanislaus argues against taxpayer standing by making artificial distinctions that ignore
32 economic reality. Her arguments, in short, are at odds with the controlling principles of
33 taxpayer standing applicable to this case. For these reasons, as well as those stated in the

1 Plaintiffs' Memorandum Opposing the Motion to Dismiss by the United States,
2 Stanislaus' argument against standing is misplaced in this case.

3 In fact, the Supreme Court itself did not question taxpayer standing when the
4 Winn case previously went before the Court to consider whether the Tax Injunction Act
5 otherwise barred taxpayer actions challenging preferential tax credits. In Hibbs v. Winn,
6 542 U.S. 88, 108 (2004), the Court concluded that the Tax Injunction Act restrains "state
7 taxpayers from instituting federal actions to contest their liability for state taxes, but does
8 not stop third parties from pursuing constitutional challenges to state benefits in a federal
9 forum."

10 The Supreme Court concluded that the Tax Injunction Act did not deprive federal
11 courts of jurisdiction when the proposed relief would increase state tax revenue. The
12 Supreme Court, therefore, affirmed the Ninth Circuit decision in Hibbs, reasoning that
13 the Tax Injunction Act does not deprive federal courts of jurisdiction because the state
14 fisc would not be diminished. The Court concluded that the Tax Injunction Act only
15 applies when a taxpayer seeks to avoid paying taxes. In Hibbs, however, no party sought
16 to avoid paying taxes -- the plaintiff-taxpayers instead were seeking to end a tax credit
17 given to other taxpayers who made certain charitable donations. The Court found
18 nothing questionable about the plaintiffs' taxpayer standing.

19 Similar to Hibbs, the present case involves taxpayers seeking to end preferential
20 tax benefits provided to ministers. Under California Revenue and Taxation Code
21 §17131.6, churches can designate compensation paid to ministers as a housing allowance,
22 just like under §107(2) of the Internal Revenue Code. As a result of that designation,
23 ministers performing religious services receive an income tax exemption, which reduces
24 the amount of taxes that they owe to the State. This tax break is available preferentially

1 to ministers; it is not available to non-clergy, including the plaintiffs, who seek an end to
2 California's preferential treatment of clergy compensation.

3 The plaintiffs have standing under the reasoning of Flast. California's tax
4 preferences for ministers were enacted pursuant to legislative authority analogous to
5 Congress' taxing and spending authority under Article I, §8. The plaintiffs also allege
6 that California's tax preferences for ministers violate a specific constitutional limitation,
7 i.e., the Establishment Clause. A clear nexus exists between the plaintiffs' taxpayer status
8 and the preferences embedded in the California Revenue and Taxation Code. The
9 plaintiffs have standing, therefore, to object to Code preferences favoring religion.

10 **V. SECTIONS 17131.6 AND 17280(d)(2) VIOLATE THE**
11 **ESTABLISHMENT CLAUSE BECAUSE THEY ARE NOT**
12 **NEUTRAL AND THEY PROVIDE LUCRATIVE TAX**
13 **BENEFITS EXCLUSIVELY TO MINISTERS OF THE GOSPEL.**

14 Stanislaus concedes that §§17131.6 and 17280(d)(2) provide lucrative benefits to
15 ministers that are not neutrally available to other taxpayers. For the reasons discussed in
16 Plaintiffs' Memorandum in Opposition to United States' Motion to Dismiss, incorporated
17 herein, these Tax Code preferences violate the Establishment Clause. The plaintiffs
18 further address in this Memorandum additional errors and omissions in Stanislaus'
19 arguments.
20

21 1. First, Stanislaus incorrectly argues that the tax benefits at issue in this case
22 "remove a burden on religious practice by providing a tax exemption and deduction,
23 respectively, not a subsidy." (Stanislaus Memorandum at 10.) She also states that "the
24 tax exemption and tax deduction, respectively, created by §§17131.6 and 17280(d)(2),
25 like the challenged statutory exemption in Corporation of the Presiding Bishop, remove a
26 burden from the exercise of religion." (Stanislaus Memorandum at 11.) Significantly,

1 Stanislaus does not describe or even characterize the burden supposedly removed by
2 §§17131.6 and 17280(d)(2).

3 Stanislaus cannot identify any such burden because the exemption for cash
4 housing allowances provided by §17131.6 is a benefit allowed only to ministers -- non-
5 clergy taxpayers do not get this exemption. The exemption for cash housing allowances,
6 therefore, does not abate any burden, except the general obligation to otherwise pay
7 income tax, which Stanislaus does not argue to be impermissible as applied to ministers.
8 Section 17131.6, nonetheless, only allows an exemption for ministers providing
9 inherently religious services, such as the performance of sacerdotal functions; the conduct
10 of religious worship; and the performance of teaching and administrative duties at
11 theological seminaries. The exemption provided to ministers is available only to those
12 most actively and integrally involved in performing fundamental religious services; it
13 does not correspond to any non-discriminatory exemption for non-clergy.

14 Section 17280(d)(2) also provides a tax deduction for mortgage interest and real
15 estate taxes paid from otherwise tax-exempt income, which also is a benefit not available
16 to other taxpayers. Stanislaus, again, does not offer any explanation as to why or how
17 this preferential deduction "removes a burden on religious practice."

18 Stanislaus also makes no claim and offers no evidence that the California
19 Legislature actually adopted §§17131.6 and 17280(d)(2) in order to "remove a burden
20 from the exercise of religion." Stanislaus relies solely on her stated conclusion about the
21 Legislature's alleged intent, but her *post hoc* justifications lack any factual substance.

22 2. Stanislaus also claims that providing preferential tax exemptions and
23 deductions to ministers can never constitute violations of the Establishment Clause
24 because they are not a "direct subsidy." As the Ninth Circuit recognized in Winn,

1 however, tax exemptions, deductions and credits operate like direct subsidies by
2 providing benefits to targeted recipients, and the Supreme Court has consistently ruled on
3 the merits of challenges to such benefits. The Court also has invalidated preferential
4 exemptions, as in Texas Monthly.

5 3. Stanislaus further claims that because "the challenged California Statutes
6 provide a tax exemption and tax deduction for ministers of any religion, they do not
7 discriminate among religions and thus avoid excessive entanglement with religion."
8 (Stanislaus Memorandum at 12.) In fact, however, even the opinion by the California
9 State Board of Equalization in Kurtaneck, cited by Stanislaus, confirms the fact that
10 entanglement is necessary to determine whether a minister qualifies for an exemption
11 under §§17131.6 and 17280(d)(2). The Kurtaneck opinion, like Tax Court opinions
12 construing §107(2) of the Internal Revenue Code, emphasizes the religious-sensitive
13 inquiries necessary to limit the scope of the benefit to intended religious figures.

14 4. Stanislaus argues implausibly that the inquiries under §17131.6 and
15 17280(d)(2) minimize government entanglement, like the property tax exemption in Walz
16 and the exemption from civil rights regulatory statutes in Corporation of the Presiding
17 Bishop of the Church of Jesus Christ of Latter-Day Saints v. Amos, 43 U.S. 327 (1987).
18 Unlike Walz and Amos, where exemptions arguably did minimize complex religious
19 inquiries, the tax preferences at issue in this case do not abate any regulatory burden, but
20 rather impose intrusive inquiries in order to limit tax preferences to religious clergy
21 providing services in furtherance of their ministry. California's preferential exemption
22 and deduction for ministers increases entanglement.

23 Sections 17131.6 and 17280(d)(2), in short, were not enacted in order to remove
24 any burden on the free exercise of religion; they preferentially provide tax benefits to

1 ministers that are not available to non-clergy taxpayers; and they increase the need for
2 government entanglement in order to make sure that preferential tax benefits are only
3 allowed to those taxpayers engaged in spreading a religious message. As the Supreme
4 Court similarly held in Texas Monthly, therefore, California's preferential tax benefits to
5 ministers clearly violate the Establishment Clause.

6 **VI. PREFERENTIAL TAX BREAKS FOR MINISTERS**
7 **VIOLATE THE "NO PREFERENCE" CLAUSE OF THE**
8 **CALIFORNIA CONSTITUTION.**
9

10 The protections of Article I, §4, of the California Constitution, concerning the
11 establishment of religion, are comparable to those of the Establishment Clause of the
12 First Amendment to the United States Constitution. Paulson v. Abdelnour, 145 Cal. App.
13 4th 400, 420 (2007). For the same reasons that §§17131.6 and 17280(d)(2) of the
14 California Revenue and Taxation Code violate the Establishment Clause of the United
15 States Constitution, therefore, these statutes also violate the "no preference clause" of the
16 California Constitution.

17 Stanislaus repeats as her sole argument against the "no preference" claim that
18 §§17131.6 and 17280(d)(2) constitute proper accommodations to relieve ministers of a
19 burden on their Free Exercise rights. Again, however, Stanislaus does not identify any
20 supposed burden on Free Exercise rights, nor does she identify any basis for concluding
21 that the California Legislature perceived any burden when enacting §§17131.6 and
22 17280(d)(2).

23 The California Supreme Court's decision in East Bay Asian Local Development
24 Corporation v. California, 13 P.3d 1122 (Cal. 2000), does not support Stanislaus'
25 accommodation argument, in any event. In East Bay, the California Supreme Court
26 upheld a religious exemption from California's Historic Landmark Designation Law, a

1 regulatory enactment. That legislation, like the employment legislation in Amos,
2 constituted a patently regulatory law, unlike the tax preferences at issue in this case. The
3 Supreme Court's analysis in East Bay, nonetheless, is instructive in its emphasis that a
4 burden must be abated to justify a claimed accommodation.

5 The California Supreme Court construed the Lemon test to be aimed at preserving
6 governmental neutrality in religious matters. Therefore, under the Lemon analysis, it "is
7 a permissible legislative purpose to alleviate significant governmental interference with
8 the ability of religious organizations to define and carry out their religious missions." Id
9 at 1131, quoting Amos, 43 U.S. at 335. Only where government acts with the proper
10 purpose of "lifting a regulation that burdens the exercise of religion," may an
11 accommodation be acceptable. East Bay, 13 P.2d at 1131, quoting Amos, 483 U.S. at
12 338.

13 Notably, the California Supreme Court also recognized from Texas Monthly that
14 the tax exemption there "violated the Establishment Clause of the First Amendment
15 because there was no actual burden on Free Exercise rights and no concrete need to
16 accommodate religious activity." East Bay, 13 P.3d at 1131, quoting Texas Monthly, 489
17 U.S. at 18. The California Supreme Court further noted Justice Brennan's emphasis in
18 Texas Monthly on the fact that the tax exemption had the effect of subsidizing religion in
19 the distribution of religious messages. "When government directs a subsidy exclusively
20 to religious organizations that is not required by the Free Exercise Clause, which burdens
21 non-beneficiaries markedly or cannot reasonably be seen as removing a significant state-
22 imposed deterrent to the free exercise of religion . . . it provides unjustifiable awards of
23 assistance to religious organizations and cannot but convey a message of endorsement to

1 slighted members of the community." East Bay, 13 P.3d at 1132, quoting Texas
2 Monthly, 489 U.S. at 15.

3 Finally, the California Supreme Court also noted the distinction between
4 regulatory legislation and the tax exemption at issue in Texas Monthly. Unlike the tax
5 exemption considered by the Court in Texas Monthly, "exempting a property from
6 landmark status does not have the effect of subsidizing the owner at the expense of other
7 owners of landmarked property." East Bay, 13 P.3d at 1135. By contrast, "the subsidy to
8 which the Court referred in Texas Monthly was one that necessarily resulted from a tax
9 exemption -- the need to offset the lost revenue through higher taxes on the non-exempt
10 class." East Bay, 13 P.3d at 1136.

11 Here, the preferential tax benefits at issue do not abate any substantial
12 government burden on Free Exercise rights, while positively subsidizing ministers for the
13 performance of services within the scope of their ministry. California's general income
14 tax law, moreover, certainly does not substantially burden ministers and, in fact, a
15 religious objector has no constitutional right to an exemption from such a neutral and
16 valid law of general applicability. North Coast Women's Care Medical Group v. Superior
17 Court of San Diego County, 189 P.3d 959, 966 (Cal. 2008).

18 The tax exemption and tax deduction at issue do not relieve any substantial
19 burden on Free Exercise rights, but rather provide affirmative benefits to ministers that
20 are not available to other taxpayers. These benefits have the effect of subsidizing
21 ministers of the gospel, which preference "violates that central Establishment Clause
22 value of official religious neutrality, there being no neutrality when the Government's
23 ostensible object is to take sides." California Statewide Community's Development
24 Authority v. All Persons Interested in the Matter of the Validity of a Purchase

1 Agreement, 152 P.3d 1070, 1082 (Cal. 2007), quoting McCreary County v. American
2 Civil Liberties Union of Kentucky, 545 U.S. 844, 860 (2005).

3 The tax preferences to ministers under §§17131.6 and 17280(d)(2) are not neutral,
4 nor are they generally available to other taxpayers. The tax benefits provided to
5 ministers, moreover, do not abate any substantial government burden on Free Exercise
6 rights, nor did the California Legislature enact such preferences for that purpose. The
7 exclusive tax exemption for cash housing allowances paid to ministers, as well as the
8 deduction for mortgage interest and real estate property taxes, in short, violate the "no
9 preference" Clause of the California Constitution, as well as the Establishment Clause of
10 the United States Constitution.

11 **VII. SECTIONS 17131.6 AND 17280(d)(2) VIOLATE THE**
12 **"NO AID" PROVISION OF THE CALIFORNIA CONSTITUTION.**

13 Article XVI, §5, of the California Constitution prohibits any Government
14 enactments that have the substantial effect of promoting religion. California Educational
15 Facilities Authority v. Priest, 526 P.2d 513 (1974). Article XVI, §5, prohibits not only
16 direct appropriation or expenditure of public funds to support religion, but also forbids
17 granting anything to or in aid of religion. Id.

18 The preferential tax benefits provided exclusively to ministers of the gospel by
19 §§17131.6 and 17280(d)(2) undisputedly provide aid to religion. The tax breaks at issue
20 provide lucrative financial benefits to ministers that are not available to non-clergy
21 taxpayers. The aid provided to ministers, moreover, is targeted exclusively to clergy
22 compensation for services performed as part of a minister's ministry, such as performing
23 sacerdotal and religious ceremonies.

24 Stanislaus unpersuasively claims that preferential tax benefits to ministers
25 constitute only indirect and incidental benefits to religion that do not violate Article XVI,
26

1 §5. In fact, however, the intended and direct beneficiaries of the tax benefits at issue are
2 ministers of the gospel. There is nothing indirect about these benefits. The tax
3 exemption and deduction provided exclusively to ministers provide benefits that are not
4 available to non-clergy taxpayers -- and they do not abate any burden on Free Exercise
5 rights.

6 Sections 17131.6 and 17280(d)(2) constitute clear and unambiguous aid to
7 ministers of the gospel in violation of Article XVI, §5, of the California Constitution.
8 These tax benefits are provided only to ministers. The tax benefits are limited to
9 compensation paid for performing inherently religious services. As a result, California is
10 actively subsidizing religion in preference to non-religion. California has impermissibly
11 "taken sides" in favor of religion.

12 Dated this 23rd day of April, 2010.

13 /s Richard L. Bolton
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